Guidelines for the appointment of

General Practitioners with Special Interests in the Delivery of Clinical Services

Respiratory Medicine

April 2003
Respiratory Medicine

This General Practitioner with a Special Interest (GPwSI) framework is one of a number which the Department of Health has commissioned the Royal College of General Practice (RCGP) to write. The RCGP has written the frameworks in conjunction with the General Practice Airways Group, general practitioners, consultants, PCT managers, patients, a range of organisations with an interest in respiratory medicine (including the National Asthma Campaign, National Respiratory Training Centre, Respiratory Education and Training Centre, British Thoracic Society, RCN forum for respiratory nurses), the Department of Health and the Practitioners with Special Interests Team in the NHS Modernisation Agency.

The frameworks aim to draw on good practice and experience nationally and are intended to be advisory for the development of local services, providing recommendations to assist PCOs in the implementation of local service redesign.

This guidance should be read in conjunction with the Department of Health and Royal College of General Practitioners’ Implementing a scheme for General Practitioners with Special Interests (April 2002, www.doh.gov.uk/pricare/gp-specialinterests), and the NHS Modernisation Agency’s Practitioners with Special Interests: A Step by Step Guide To Setting Up a General Practitioner with a Special Interest (GPwSI) Service (April 2003, www.gpwsi.org).

Rationale for GPwSI in Respiratory Medicine

Respiratory disease kills one in four people in the United Kingdom and accounts for more deaths per year than coronary heart disease or non-respiratory cancer. Respiratory problems are the most common reason to visit a GP.

This document is intended as a guide for primary care organisations (PCOs) to define the possible roles and core competencies of a GPwSI in respiratory medicine. Different PCOs will have differing needs for a respiratory GPwSI. The following is not meant to be prescriptive, but a guide for PCO’s and health professionals regarding the possible roles of a GPwSI and competencies needed to achieve these roles. It complements the publications “The Burden of Lung Disease” (British Thoracic Society 2001), “Bridging the Gap - Commissioning and delivering high quality integrated respiratory healthcare” (Respiratory Alliance 2003) and “The impact of Respiratory Conditions - are Health Needs being met?” (National Respiratory Training Centre, 2002).

Whilst this document focuses on GPwSIs, it is recognised that specialist nurses already play a major role in the management of respiratory conditions, and that much of what follows could equally be undertaken by an appropriately qualified specialist nurse.
a. Core Activities of a GPwSI in respiratory medicine

The core activities of a GPwSI service will vary, dependent upon local needs and resources. However they are likely to focus on:

- Asthma.
- Chronic Obstructive Airways Disease.

and may include

- Allergy.
- Respiratory tract infection.

The pivotal role of a GPwSI in respiratory medicine is as clinical lead within PCOs, providing clinical expertise along with the necessary leadership, negotiating & co-ordinating skills to develop an integrated respiratory service according to local needs.

Clinical

Consultations with patients referred by other practitioners for advice on diagnosis and clinical management for defined respiratory problems. The scope of such advice should depend on the individual expertise of the GPwSI and on agreement with local secondary care specialists, and should depend on locally negotiated agreements about clinical responsibility.

- Development of specialised community-based services to manage respiratory disease. Examples of this could be pulmonary rehabilitation, immunotherapy for allergic disease, intermediate care beds, and palliative care.
- Monitoring of quality standards of care (in liaison with the clinical governance lead), benchmarking with other GPwSI providers and providing feedback to primary and intermediate care health professionals on quality performance.

Education and Liaison

Develop competence and confidence of professional colleagues to enable an optimal service to patients with respiratory disease.

- liaison with other health professionals in PCO.
- advise on cost-effective prescribing (and more widely on an Area prescribing committee).
- deliver local quality targets in respiratory medicine.
- give advice on matters of respiratory medicine within the PCO including commissioning.
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- determination of service provision in conjunction with PCO managers, secondary care providers, nurse specialists and expert patients, after an assessment of local needs.
- liaison with local patient groups e.g. National Asthma Campaign and Breathe Easy Groups to provide advice on service needs and provision.
- advise on developing uniform disease registers in respiratory disease across the PCO.
- liaison with secondary health care providers to agree service levels and provide Integrated care pathways for disease management. e.g. the management of acute exacerbation of COPD, asthma or pneumonia.

Service Development and Leadership

Acting as a champion and point of reference for respiratory disease and services in the PCO.

- Development of PCO-wide diagnostic services for Chronic Obstructive Pulmonary Disease, asthma, allergy and community based pneumonia.
- Co-ordination or provision of disease prevention services such as smoking cessation and influenza immunisation (in liaison with other PCO professionals).
- Develop local guidance for disease management and quality standards, which tailor national guidelines to local needs. (e.g. British Guideline on the Management of Asthma 2003, The Respiratory Alliance “Bridging the Gap” 2003).

Draft new GMS contract

The draft new GP GMS contract includes a number of quality markers relevant to the care of patients with respiratory disease. The GPwSI would have an important role in helping practices reach the quality targets as well as supporting PCO in developing and monitoring Enhanced services.

b. The core competencies recommended for a GPwSI in respiratory medicine

These will depend on the core activities of the service provided though a GPwSI should be able to demonstrate elements of those listed below.

Generalist

The competencies to deliver a GPwSI service should be seen as a development of generalist skills with good communication skills, competence in teaching and training health care professionals and a commitment to cascading knowledge and skills.
**Special interest area**

Good understanding of disease area / high standard of sound clinical knowledge and appropriate clinical skills.

and

- Influencing and leadership skills.
- Negotiating skills.
- Understanding of commissioning.
- Ability to conduct needs assessment.
- Change management skills.
- Public Health awareness.
- Education & Training skills.
- Able to establish a practice based chronic disease register and to use it for call, recall, audit and outcome.
- Able to understand the PCO primary care education structures and networks.

c. Evidence of training for competencies

**Generalist skills**

PCOs will need to ensure that the GP is a competent and experienced generalist, as well as having the specific competencies and experience for the special interest area. This can be assessed in a number of ways but is readily demonstrated by GPs who have passed the Examination of the RCGP and who are also current members of the College.

and

Skilled at training health professionals

and

**Special interest**

Evidence of working under direct supervision with a specialist clinician in relevant clinical areas. The number of sessions should be sufficient to ensure that the GPwSI is able to meet the competencies of the service requirements. For clinicians with little or no experience in respiratory medicine this will be in the order of 40 – 50 sessions.

or

Professional portfolio showing evidence of advanced clinical skills and knowledge.
Evidence of attendance at relevant courses or self-directed learning to meet learning gaps identified through the professional development plan and through annual appraisal.

d. Evidence of successful acquisition of competencies

The RCGP recommends that GPwSI in all areas maintain a personal development portfolio to identify learning needs matched against the competencies required for the service, and evidence of how the learning needs have been met and maintained. This portfolio can serve as a training record, counter-signed as appropriate by an educational mentor or supervisor/s to confirm the satisfactory fulfilment of the required training experience and the acquisition of the competencies enumerated in this document and others thought necessary by the employing authority. This portfolio should form part of the GPwSI annual appraisal.

Evidence of delivering a respiratory service of quality within his/her general practice.

e. Evidence of maintenance of competencies

The GPwSI would be expected to maintain his or her competencies through continued professional development and education. It is recommended that they undertake a minimum of 15 hours CPD and undergoes annual appraisal in the special interest and generalist areas.

Member of a National Primary Care Respiratory Organisation or network would add to this evidence.

General Practitioners Airways Group Website: http://www.gpiag.org

f. Accreditation process

This involves determining core competencies for the special interest area, evidence required to meet these competencies and criteria for maintenance as defined in this framework. These criteria have been set nationally involving stakeholder consultation.

Before appointing a GPwSI the PCO should ensure that the GPwSI has met these criteria for accreditation. The mechanism for this process can be determined at local level, but it is recommended that it should be through appraisal of the practitioner’s personal development portfolio by both national
(e.g. representative from primary care respiratory special interest group) and/or local (e.g. medical director, local specialist) appraisers.

g. **The types of patients suitable for the service, including age range, symptoms, severity, minimum and maximum caseload, frequency and reason for referral.**

Details will be determined at local level. It is important that the workload is such that the GPwSI is able to exercise their generalist as well as special interest skills.

In order to maintain skill, the RCGP recommends that a GPwSI work at least one session per week (ideally more) in the special interest area and one session per week as a generalist practitioner (ideally more).

Patients with asthma, COPD, respiratory tract infection, allergy could form the core population. There could also be input into the care provided for patients traditionally dealt with in secondary care e.g. lung cancer, occupational lung disease. It will be important to agree across the PCO and secondary care which types of patients should be seen by GPs, the GPwSI, and secondary care.

h. **Local Guidelines for the use of the service**

The GPwSI would be responsible for the development, local ownership and implementation of local guidance for respiratory disease management, with other stakeholders in line with national guidelines (e.g. British Guideline on Management of Asthma 2003, COPD guidelines which are currently in development by National Institute of Clinical Excellence), taking into account local factors e.g. the presence of local diagnostic and treatment centres.

It is recommended that local guidelines include information for referring clinicians about:

- Types of patients to be referred to service, including inclusion and exclusion criteria.
- Referral pathways.
- Response time.
- Communication pathways.

i. **Recommended facilities for delivery of a GPwSI in respiratory medicine service.**

The PCO should provide administrative support and advice for the GPwSI with appropriate resources provided for education, audit and ongoing professional development. The GPwSI will need properly resourced help from other members of the PCO respiratory team e.g. smoking cessation advisers.
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PCOs might consider provision of an intermediate care centre, situated for example in a community hospital or diagnostic and treatment centre with

a) diagnostic facilities such as pulmonary function testing, skin prick testing.
b) out-patient clinics run by GPwSIs.
c) pulmonary rehabilitation.
d) intermediate care beds.

j. The clinical governance, accountability and monitoring arrangements, including links with others working in the same clinical area in primary care, at PCO level and in acute trusts

The GPwSI will be accountable to the PCO Board with clinical responsibility resting with the GPwSI.

The Clinical Governance arrangements will follow those normally used for the PCO and should include systems or mechanisms for defining clinical audit and communication standards, significant event monitoring and complaint handing.

The GPwSI service would have good mechanisms for joint working and communication, including regular meetings with other service providers.

k. Induction, Support and Continuing Professional Development (CPD) arrangements for the GPwSI

The induction process may include the following elements:

• Risk management.
• Networking with other professionals.
• Involvement in national clinical networks.
• Clinical Governance arrangements.
• Audit and reporting mechanisms.

The GPwSI should have the appropriate funds and time for continuing professional development, including attendance at multiprofessional team meetings, audit events, relevant courses, and conferences.
1. Monitoring and Clinical audit arrangements

Priorities and targets would be set according to national and local priorities, and data collected routinely as an integral part of the service. It is recommended that audit of performance in these areas and patient satisfaction would be made in conjunction with the clinical governance lead of the PCO and results made available for public scrutiny in an annual report.

National Asthma Campaign [www.asthma.org.uk](http://www.asthma.org.uk)
British Lung Foundation Breathe Easy Clubs [www.lunguk.org/breathe](http://www.lunguk.org/breathe)